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The Commonwealth of Massachusetts

AUDITOR OF THE COMMONWEALTH

ONE ASHBURTON PLACE, ROOM 1819 BOSTON 02108



A JOSEPH DeNUCCI AUDITOR (617) 727-6200

NO. 94-3011-8

STATE AUDITOR'S
REPORT ON THE ACTIVITIES
OF THE
CHICOPEE HOUSING AUTHORITY
JULY 1, 1992 TO JUNE 30, 1993

GOVERNMENT DOCUMENT COLLECTION

1994

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OFFICIAL AUDIT REPORT

APR 2 8 1994

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The Commonwealth of Massachusetts

AUDITOR OF THE COMMONWEALTH STATE HOUSE, BOSTON 02133

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INDEPENDENT AUDITOR'S REPORT

Bruce E. Socha, Chairman Chicopee Housing Authority 128 Meetinghouse Road Chicopee, Massachusetts 01013-1896

We have audited the Chicopee Housing Authority's financial statements for the fiscal year ended June 30, 1993, as listed in the Table of Contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in the Notes to Financial Statements, No. 2, the Authority's records are maintained on bases of accounting prescribed by the Commonwealth's Executive Office of Communities and Development (EOCD) and the U.S. Department

of Housing and Urban Development (HUD), which are comprehensive bases of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Chicopee Housing Authority as of June 30, 1993, and the results of its operations for the fiscal year then ended, in conformity with the bases of accounting prescribed by EOCD and HUD.

Our audit was made for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Federal Financial Assistance (Supplementary Schedule) is presented for purposes of additional analysis and is not a required part of the financial statements. The information in the schedule has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

December 17, 1993

JOSEPH DENUCCI Addition of the Commonwealth



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REPORT ON THE INTERNAL CONTROL STRUCTURE

Bruce E. Socha, Chairman Chicopee Housing Authority 128 Meetinghouse Road Chicopee, Massachusetts 01013-1896

We have audited the Chicopee Housing Authority's financial statements for the fiscal year ended June 30, 1993 and have issued our report thereon dated December 17, 1993.

We conducted our audit in accordance with Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

In planning and performing our audit of the financial statements of the Chicopee Housing Authority for the fiscal year ended June 30, 1993, we considered its internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control structure.

The management of the Chicopee Housing Authority is responsible for establishing and maintaining an internal control structure. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control structure policies and procedures. The objectives of an internal control structure are to provide management with reasonable, but not absolute, assurance that assets

are safeguarded against loss from unauthorized use or disposition and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with accounting principles prescribed by the Commonwealth's Executive Office of Communities and Development (EOCD) and the U.S. Department of Housing and Urban Development (HUD). Because of inherent limitations in any internal control structure, errors or irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of the structure to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

For the purpose of this report, we have classified the significant internal control structure policies and procedures in the following categories:

Cash and cash equivalents
Receivables
Inventory
Property and equipment
Payables and accrued liabilities
Debt

For all of the internal control structure categories listed above, we obtained an understanding of the design of the relevant policies and procedures and whether they have been placed in operation, and we assessed control risk.

Our consideration of the internal control structure would not necessarily disclose all matters in the internal control structure that might be material weaknesses under standards established by the American Institute of Certified Public Accountants. A material weakness is a reportable condition in which the design or operation of one or more of the specific internal control structure elements does not reduce to a relatively low level the risk that errors and irregularities in amounts that would be material in relation to the

financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control structure and its operations that we consider to be material weaknesses as defined above.

This report is intended for the information of the Chicopee Housing Authority's management, EOCD, and HUD. However, this report is a matter of public record, and its distribution is not limited.

December 17, 1993

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REPORT ON COMPLIANCE WITH APPLICABLE LAWS AND REGULATIONS

Bruce E. Socha, Chairman Chicopee Housing Authority 128 Meetinghouse Road Chicopee, Massachusetts 01013-1896

We have audited the Chicopee Housing Authority's financial statements for the fiscal year ended June 30, 1993 and have issued our report thereon dated December 17, 1993.

We conducted our audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

Compliance with laws, regulations, contracts, and grants applicable to the Chicopee Housing Authority is the responsibility of the Authority's management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the Authority's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our audit of the financial statements was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

The results of our tests indicate that, with respect to the items tested, the Chicopee Housing Authority complied, in all material respects, with the

provisions referred to in the preceding paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the Chicopee Housing Authority had not complied, in all material respects, with those provisions.

This report is intended for the information of management, the Commonwealth's Executive Office of Communities and Development, and the U.S. Department of Housing and Urban Development. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

December 17, 1993

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AUDIT RESULTS

Status of Prior Audit Results

Our prior Audit Report (No. 93-3075-8) on the Chicopee Housing Authority, which covered the period July 1, 1991 to June 30, 1992, indicated that the Authority lost approximately \$28,462 in potential rental income because of excessive delays in renting 90 vacant units.

Our current audit found that potential rental income loss during fiscal year 1993 amounted to approximately \$82,547. The schedule below shows how the \$82,547 was calculated:

State-Aided Program	Number of Units	Total Vacant Days	Days in Excess of EOCD Criteria	Loss in Potential Rental Income
Elderly Housing Family Housing	61 <u>54</u> 115	7,928 6,985 14,913	6,705 _5,846 12,551	\$42,443 40,104 \$82,547

We noted that the largest increase in potential rental income loss occurred in the family housing program as the following table indicates:

	Potential	Rental Income	Loss
State-Aided	Fiscal Year	Fiscal Year	
Program	1993	<u>1992</u>	Increase
Elderly Housing	\$42,443	\$24,576	\$17,867
Family Housing	40,104	3,886	36,218
	\$82,547	\$28,462	\$54,085

The significant increase in excess vacancies in the family housing program occurred even though there were 313 applicants on the waiting list for family housing as of June 30, 1993. Because of the delays, eligible applicants were deprived, at least temporarily, of subsidized housing.

The Executive Office of Communities and Development's (EOCD) Management

Incentive Program for Massachusetts Housing Authorities requires each housing

authority to verify that it is taking adequate steps to maintain the lowest possible vacancy rate. Additionally, EOCD's Property Maintenance Guide, Chapter 1, General Maintenance Procedures, states:

EOCD believes a reasonable outside limit for turning around vacancies is 21 working days where notice has been given. . . . The maintenance portion of the vacancy process should not take longer than 14 days. Many vacancies should take far less time, such as routine vacancies in elderly buildings, and some will take substantially more. The 21 days should be seen as a good target for your average turnaround time. EOCD requires your vacancy ledger to document the reasons for vacancy periods of longer than 21 days.

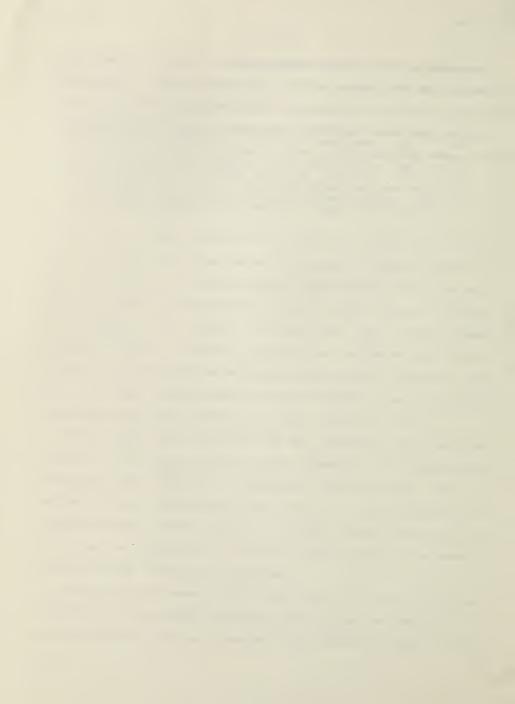
Our current review indicated that the Authority's vacancy ledger did not document the reasons for vacancy periods of longer than 21 days as required by EOCD. The Authority's Executive Director stated that the Authority was well aware of the vacancy turnaround problem, and that several factors contributed to the excessive delays during the period under audit. These included maintenance employee turnover (including the maintenance supervisors), excessive sick-time usage by the maintenance staff, extensive damage to some units, applicants lengthy response time to unit offers, and the refusal of applicants to accept less desirable (e.g., small, second-floor) units.

Another factor which contributed to the turnaround problem was the adoption of the Criminal Offender Record Information (CORI) Clearance Law, provided for under 803 Code of Massachusetts Regulations 500. This law provides housing authorities with the opportunity to obtain information on prospective tenants' criminal records. The Executive Director indicated that the process of obtaining this information from the CORI board had added an average of 30 days to the vacancy turnaround.

Although the CORI Clearance Law may have delayed the vacancy turnaround process, the primary problem lies with the other factors indicated above. Our review of vacancies found that turnaround time exceeded 200 days for many units.

Recommendation: The Authority should continue its efforts to reduce the turnaround time for vacated unit occupancy and ensure that the reasons for delays over 21 days are documented in the vacancy ledgers, as required by EOCD.

<u>Auditee's Response</u>: The Authority stated that at this time it did not wish to comment on the report.



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FINANCIAL STATEMENTS

Statement No. I

Revolving Fund

Balance Sheet

June 30, 1993

Assets

Cash	\$10,055
Accounts Receivable	30,449
Total Assets	\$40,504

Liabilities and Advances

Accounts Payable	\$ 104
Advances	40,400
Total Liabilities and Advances	\$40,504

Statement No. II

State-Aided Program in Management

Balance Sheet

June 30, 1993

		Н	ousing
	Assets	Pro	gram 400_
Cash		\$	7,386
Accounts Receivable			78,601
Advances			20,200
Investments			865,105
Fiscal Agent Funds			1,492
Deferred Charges			21,994
Development Costs		11	,785,000
Less: Development Cost			
Liquidation		(3	,155,000)
Completed Modernization Costs		1	,121,654
Inventory of Furniture and Equipment			566,979
Total Assets		\$11	,313,411
<u>Liabiliti</u>	les and Surplus		
Accounts Payable		\$	349,075
Accrued Liabilities			17,212
Deferred Credits			9,116
Grants Issued		8	,630,000
Cumulative EOCD Modernization			
Contributions		1	,121,654
Surplus		1	,186,354
Total Liabilities and Surplus		\$11	,313,411
•		_	

Statement No. III

State-Aided Programs in Management

Operating Statement

Fiscal Year Ended June 30, 1993

	Housing Program 400
Operating Receipts:	
Shelter Rent	\$1,775,887
Nondwelling Rents	1,472
Interest on Investments	27,658
Other Operating Receipts	10,810
Total Operating Receipts	\$1,815,827
Operating Expenditures:	\$ 239.982
Administrative	\$ 239,982 1,908
Tenant Organization Maintenance	447,119
General	294,629
Provision for Operating Reserve	194,567
EOCD-Directed Costs	56,845
Utilities	860,413
Total Operating Expenditures	\$2,095,463
	1=1
Deficit before Subsidy Earned	\$ 279,636
Operating Subsidy Earned	381,839
Income before Nonroutine Expenditures	\$ 102,203
Nonrountine Expenditures	257,313
Net Deficit	<u>\$ 155,110</u>

Statement No. IV

State-Aided Program in Management

Analysis of Surplus

Fiscal Year Ended June 30, 1993

	Housing Program 400
<u>Valuation of Fixed Assets</u>	
Balance June 30, 1992 Additions Balance June 30, 1993	\$ 561,336 5,643 \$ 566,979
Operating Reserve	
Balance June 30, 1992 Net (Deficit) Provision for Operating Reserve Prior Year Adjustment - EOCD	\$ 703,467 (155,110) 194,567 (197,146)
Balance June 30, 1993	\$ 545,778
Capital Reserve	
Balance June 30, 1992 Damage Settlements Balance June 30, 1993	\$ 65,789 7,256 \$ 73,045
Unamortized Bond Premium	
Balance June 30, 1992 Balance June 30, 1993	\$ 552 \$ 552
Total Surplus	\$1,186,354

Statement No. V

State-Aided Program in Modernization

Balance Sheet

June 30, 1993

Assets

Investments	\$ 1,537
Modernization Costs (Net)	436,233
Total Assets	<u>\$437,770</u>

Liabilities and Grants

Accounts Payable	\$ 2,182
Grants Issued	435,588
Total Liabilities and Grants	\$437,770

Statement No. VI

State-Aided Program in Modernization

Statement of Modernization Costs

June 30, 1993

	Work Plan
	Number 1002
Administration	\$ 1,090
Planning	77,613
Contract Costs	562,222
Furniture and Equipment	142
Total Modernization Costs	\$641,067
Less:	
Interest Income	5,283
Funds Provided by Program 400	199,551
Modernization Costs (Net)	\$436,233

Statement No. VII

Federally Aided Programs

Balance Sheets

June 30, 1993

Annual Contributions Contract NY-526 B-1120 Public Section 8 Program Housing Existing Renewal 10 Renewal 11 Voucher Assets 5,818 \$ 3,253 11 Cash Accounts Receivable 18,077 23,179 221 \$ 4,227 Advances 10,200 10,168 Investments 631,035 35,429 30,066 5,675 2,908 524,670 Debt Amortization Funds 8,679,655 9,777 Land, Structures, and Equipment Deferred Charges 45,997 2,515 2,948 1,715 225 Undistributed Debits 889 \$9,916,341 \$84,321 \$33,235 Total Assets \$11,617 \$3,144 Liabilities and Surplus 47,579 Accounts Payable \$ 4,771 \$ 9,322 \$ 8,014 \$2,605 Notes Payable 727,154 Accrued Liabilities 72,033 3,720 Deferred Credits Fixed Liabilities 3,753,850 Total Liabilities \$4,604,336 \$ 4.771 \$ 9,322 \$ 8,014 \$2,605 Surplus 5,312,005 79,550 23,913 3,603 539 Total Liabilities and Surplus \$9,916,341 \$84,321 \$33,235 \$11,617 \$3,144

Statement No. VIII

Federally Aided Programs

Statements of Income and Expenses

Fiscal Year Ended June 30, 1993

	Annual Contributions Contract				
	NY-526 B-1120				
	Public	Section 8 Program			
	Housing	Existing	Renewal 10	Renewal 11	Voucher
Operating Income:					
Dwelling Rental	\$ 751,471	-	-	-	-
Interest on General Fund					
Investments	12,311	\$ 58	\$ 55	\$ 271	\$ 16
Interest on Operating					
Reserve Investments	-	911	794	431	81
Other Income	4,565	14,658	11	7	1
Total Operating Income	\$ 768,347	\$ 15,627	\$ 860	\$ 709	\$ 98
Operating Expenses:					
Administration	\$ 133,777	\$ 46,397	\$ 98,422	\$ 61,051	\$ 7,713
Tenant Services	921	•	•	-	-
Utilities	403,227	-	-	-	-
Ordinary Maintenance and					
Operation	212,600	-	-	-	-
General Expenses	245,740	-	-	-	-
Nonroutine Maintenance	583	-		-	-
Housing Assistance Payments	-	388,522	718,308	459,654	49,778
Total Operating Expenses	\$ 996,848	\$ 434,919	\$ 816,730	\$ 520,705	\$ 57,491
Net Operating Loss	\$(228,501)	\$(419,292)	\$(815,870)	\$(519,996)	\$(57,393)
Other (Charges)/Credits:					
Prior Year Adjustments					
Affecting Residual Receipts	8,357	-	-	-	
Interest on Notes and Bonds					
Payable	(179,836)	-	-	-	-
Gain on Disposition of Non-					
expendable Equipment	6,931	-	-	-	-
Net Loss	\$(393,049)	\$(419,292)	\$(815,870)	\$(519,996)	\$(57,393)
		 ′			 ′

Statement No. IX

Federally Aided Programs

Analysis of Surplus

Fiscal Year Ended June 30, 1993

	Voucher	\$(254,753) (57,393) 1,513 (16,038) - \$(326,671)		\$ 2,052 (1,513)	\$ 99,027 16,038 \$ 115,065	\$ 155,726	55,880 \$ 211,606
Contract	Renewal 11	\$ (691,428) (519,996) (495) (309,222) \$ (1,521,141)		\$ 3,108	\$ 231,630 309,222 \$ 540,852	\$ 459,798	520,491 \$ 980,289
Annual Contributions Contract B-1120 Section 8 Program	Renewal 10	\$(2,063,144) (815,870) (5,387) (554,173) \$(3,438,574)		\$ 18,526 5,387 - \$ 23,913	\$ 907,513 554,173 \$ 1,461,686	\$ 1,155,631	$\frac{821,257}{\$1,976,888}$
Annı	Existing	\$(13,782,879) (419,292) (18,846) (676,980) (3,765) \$(14,901,762)		\$ 56,940 18,846 3,765 \$ 79,551	\$ 742,812 676,980 \$ 1,419,792	\$ 13,043,831	438,138
NY-526 Public	Housing	\$(7,834,905) (393,049) (71,455) - - \$(8,299,409)		\$ 391,125 71,455 126,107 \$ 588,687		\$11,371,495	\$12,153,390
	Unreserved Surplus	Balance June 30, 1992 Net Loss Provision for Operating Reserve Provision for Project Account Prior Year Adjustment Balance June 30, 1993	Operating Reserve	Balance June 30, 1992 Provision for Operating Reserve Prior Year Adjustment Balance June 30, 1993	Project Account Unfunded Balance June 30, 1992 Provision for Project Account Balance June 30, 1993	Cumulative Annual Contributions Balance June 30, 1992 Accruing Annual Contributions	Operating Subsidy Annual Contributions Earned Balance June 30, 1993

Statement No. IX (Continued)

Federally Aided Programs

Analysis of Surplus

Fiscal Year Ended June 30, 1993

		An	Annual Contributions Contract	s Contract	
	NY-526		B-1120		
	Public		Section 8 Program	ram	
	Housing	Existing	Renewal 10	Renewal 11	Voucher
Cumulative Modernization Grants					
Balance June 30, 1992	\$ 716,550		•		٠
Modernization Funds Received	138,450	•	•	•	
Balance June 30, 1993	\$ 855,000		•	•	
Cumulative Donations					
Balance June 30, 1992	\$ 14,337		•	•	•
Balance June 30, 1993	\$ 14,337			.	
Total Surplus	\$ 5,312,005	\$ 79,550 \$ 23,913	\$ 23,913	\$ 3,603	\$ 539

Statement No. X

Federally Aided Programs

Computation of Residual Receipts and Accruing Annual Contributions

Fiscal Year Ended June 30, 1993

	Public Housing		
	Annual Contributions Contact NY-526		
Computation of Residual Receipts			
Operating Receipts:			
Operating Income	\$ 768,347		
Operating Subsidy	420,296		
Prior Year Adjustments			
Affecting Residual Receipts	8,357		
Total Operating Receipts	\$1,197,000		
Operating Expenses: Operating Expenses Capital Expenditures	\$ 996,848 128,697		
Total Operating Expenses	\$1,125,545		
Residual Receipts per Audit Provision for Operating Reserve Residual Receipts per Authority	\$ 71,455 (71,455)		
Computation of Accruing Annual Contributions			
Fixed Annual Contributions	\$ 361,599		

Statement No. XI

Federally Aided Programs

Computation of Annual Contributions Earned and Project Account - Operating Reserve Changes

Fiscal Year Ended June 30, 1993

Statement No. XI (Continued)

Federally Aided Programs

Computation of Annual Contributions Earned and Project Account - Operating Reserve Changes

Fiscal Year Ended June 30, 1993

			Voucher
Annual Contributions Contract	B-1120	Section 8 Program	Renewal 10 Renewal 11
Annua			Existing R

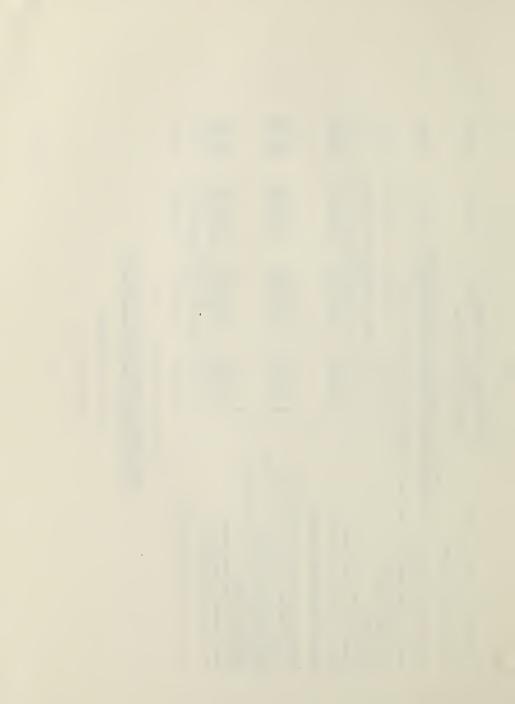
Earned	
Contributions	
Annual	

\$ 520,491		\$ 709	\$ 521,200	\$ 495
\$ 821,257		\$ 821,257	\$ 822,117 816,730	\$ 5,387
\$ 438,138		\$ 15,627	\$ 453,765 434,919	\$ 18,846
Lesser of Contributions Available or Contributions Required	Operating Reserve Changes	Operating Income Annual Contributions Earned	Total Operating Receipts Total Operating Expenses	Provision for Operating Reserve

\$ 98 55,880 \$55,978 57,491

\$55,880

\$(1,513)



NOTES TO FINANCIAL STATEMENTS

1. Reporting Entity

The Chicopee Housing Authority is authorized by and operates under the provisions of Chapter 121B of the Massachusetts General Laws, as amended. The Authority operates and administers low-rent housing programs, which are funded/assisted by the Commonwealth's Executive Office of Communities and Development (EOCD) and the U.S. Department of Housing and Urban Development (HUD). The Authority is governed by five members. (See Organization section of this report.)

All operations and programs for which the Authority has oversight responsibility are included in the Financial Statements section of this report. Oversight responsibility is derived from a number of criteria, including financial interdependency, selection of governing authority, designation of management, ability to influence operations, and accountability for financial matters.

2. Significant Accounting Policies

- a. State-Aided Programs: The Chicopee Housing Authority prepares its financial statements for its state-aided programs on the basis of accounting prescribed by EOCD. Under this method of accounting, the Authority's operations are not considered to be self-sustaining, and, therefore, its financial statements do not show provisions for depreciation of structures and equipment. Capital facilities are financed either by grants from the Commonwealth or by debt, which the Commonwealth guarantees and subsidizes. The Authority also receives from the Commonwealth additional subsidies that are applied to operating deficits.
- b. <u>Federally Aided Programs</u>: Financial statements for federally aided housing assistance programs are prepared on the basis of accounting

prescribed by HUD. Under this method of accounting, the Authority's operations are not considered to be self-sustaining, and, therefore, its financial statements do not show provisions for depreciation of structures and equipment. Materials and supplies are expensed to operations or capitalized, as applicable.

3. Pension Plan Obligations

Authority employees participate in the Commonwealth of Massachusetts Contributory Retirement System established under Chapter 32 of the General Laws of Massachusetts. The Authority's annual share of its retirement plan contributions is recognized as an expense in the fiscal year the contribution is made.

4. Accounts Payable - Housing Assistance Payments Program

The Accounts Payable shown in Financial Statement No. VII includes overpayments in annual contributions due HUD for the fiscal year ended June 30, 1993, as follows:

Annual Contributions	
Contract B-1120	Amount
Renewal 10	\$6,411
Voucher	2,436

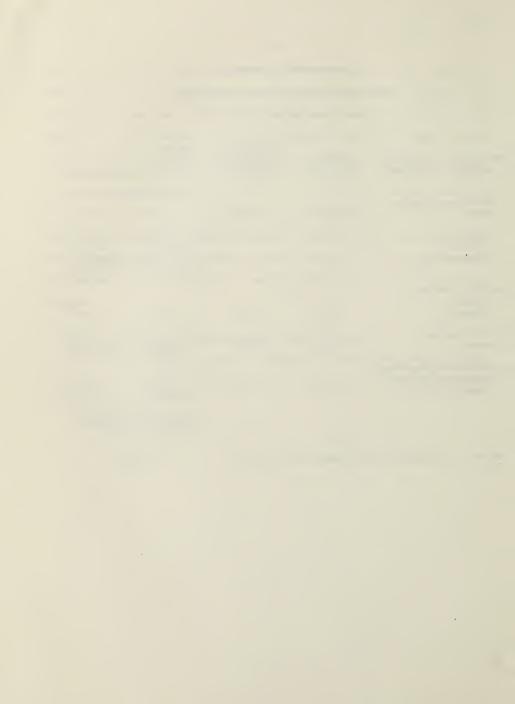
SUPPLEMENTARY SCHEDULE

Schedule of Federal Financial Assistance

Fiscal Year Ended June 30, 1993

Department of Housing and Urban Development	Federal CFDA Number	Annual Contributions Contract	Federal Assistance Received	Expenditures
Lower Income Housing Assistance Program				
(Major)	14.156	B-1120		
Existing Renewal 10 Renewal 11			\$ 453,765 822,117 521,200 \$1,797,082	\$ 434,919 816,730 520,705 \$1,772,354
Section 8 Voucher				
Program (Nonmajor)	14.177	B-1120	55,978	57,491
(Normajor)	14.1//	B-1120	33,976	37,491
Public Housing				
(Major)	14.850	NY-526	781,895	1,487,144
Comprehensive Improvement Assistance Program				
(Nonmajor)	14.852	NY-526	138,450	135,594
			\$2,773,405	\$3,452,583

 $^{{}^{1}\}mathrm{Refer}$ to Catalog of Federal Domestic Assistance.





The Commonwealth of Massachusetts

AUDITOR OF THE COMMONWEALTH STATE HOUSE, BOSTON 02133

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94-3011-8

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REPORT ON THE INTERNAL CONTROL STRUCTURE USED IN ADMINISTERING FEDERAL FINANCIAL ASSISTANCE PROGRAMS

Bruce E. Socha, Chairman Chicopee Housing Authority 128 Meetinghouse Road Chicopee, Massachusetts 01013-1896

We have audited the Chicopee Housing Authority's financial statements for the fiscal year ended June 30, 1993 and have issued our report thereon dated December 17, 1993. We have also audited the Authority's compliance with requirements applicable to federal financial assistance programs and have issued our report thereon dated December 17, 1993.

We conducted our audit in accordance with generally accepted government auditing standards and Office of Management and Budget (OMB) Circular A-128, Audits of State and Local Governments. Those standards and OMB Circular A-128 require that we plan and perform the audit to obtain reasonable assurance about whether the Authority's financial statements are free of material misstatement and about whether the Authority complied with laws and regulations, noncompliance with which would be material to a federal financial assistance program.

In planning and performing our audits for the fiscal year ended June 30, 1993, we considered the Authority's internal control structure in order to determine our auditing procedures for the purpose of expressing our opinions on the Authority's financial statements and on its compliance with

requirements applicable to federal financial assistance programs, and to report on the internal control structure in accordance with OMB Circular A-128. This report addresses our consideration of internal control structure policies and procedures relevant to compliance with requirements applicable to federal financial assistance programs. We have addressed internal control structure policies and procedures relevant to our audit of the financial statements in a separate report dated December 17, 1993.

The management of the Chicopee Housing Authority is responsible for establishing and maintaining an internal control structure. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control structure policies and procedures. The objectives of an internal control structure are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with accounting principles prescribed by the Commonwealth's Executive Office of Communities and Development (EOCD) and the U.S. Department of Housing and Urban Development (HUD), and that federal financial assistance programs are managed in compliance with applicable laws and regulations. Because of inherent limitations in any internal control structure, errors, irregularities, or instances of noncompliance may nevertheless occur and not be detected. Also, projection of any evaluation of the structure to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

For the purpose of this report, we have classified the significant internal control structure policies and procedures used in administering federal financial assistance programs in the following categories:

Financial Statement Captions:

Cash and cash equivalents
Receivables
Inventory
Property and equipment
Payables and accrued liabilities
Debt

General Requirements:

Political activity
Davis-Bacon Act
Civil rights
Cash management
Federal financial reports
Allowable costs/costs principles
Drug-Free Workplace Act
Administrative requirements

Specific Requirements:

Types of services
Eligibility
Special reporting
Cost allocation
Special requirements - HUD Housing Assistance Programs

Claims for Advances and Reimbursements

For all of the internal control structure categories listed above, we obtained an understanding of the design of relevant policies and procedures and determined whether they have been placed in operation, and we assessed control risk.

During the fiscal year ended June 30, 1993, the Chicopee Housing Authority expended 95 percent of its total federal financial assistance under major federal financial assistance programs.

We performed tests of controls, as required by OMB Circular A-128, to evaluate the effectiveness of the design and operation of internal control structure policies and procedures that we considered relevant to preventing or

detecting material noncompliance with specific requirements, general requirements, and requirements governing claims for advances and reimbursements that are applicable to each of the federal financial assistance programs, which are identified in the accompanying Schedule of Federal Financial Assistance. Our procedures were less in scope than would be necessary to render an opinion on these internal control structure policies and procedures. Accordingly, we do not express such an opinion.

Our consideration of the internal control structure policies and procedures used in administering federal financial assistance would not necessarily disclose all matters in the internal control structure that might constitute material weaknesses under standards established by the American Institute of Certified Public Accountants. A material weakness is a condition in which the design or operation of one or more of the internal control structure elements does not reduce to a relatively low level the risk that noncompliance with laws and regulations that would be material to a federal financial program may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control structure and its operations that we consider to be material weaknesses as defined above.

This report is intended solely for the use of management, EOCD, and HUD. However, this report is a matter of public record, and its distribution is not limited.

December 17, 1993

A JOSEPH DENUCCI
Additor of the Commonwealth



The Commonwealth of Massachusetts

AUDITOR OF THE COMMONWEALTH STATE HOUSE, BOSTON 02133

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REPORT ON COMPLIANCE WITH GENERAL REQUIREMENTS APPLICABLE TO FEDERAL FINANCIAL ASSISTANCE PROGRAMS

Bruce E. Socha, Chairman Chicopee Housing Authority 128 Meetinghouse Road Chicopee, Massachusetts 01013-1896

We have applied procedures to test the Chicopee Housing Authority's compliance with the following requirements applicable to each of its federal financial assistance programs, which are identified in the accompanying Schedule of Federal Financial Assistance, for the fiscal year ended June 30, 1993: political activity, Davis-Bacon Act, civil rights, cash management, allowable costs/cost principles, federal financial reports, Drug-Free Workplace Act, and administrative requirements.

Our procedures were limited to the applicable procedures described in the Office of Management and Budget's "Compliance Supplement for Single Audits of State and Local Governments." Our procedures were substantially less in scope than an audit, the objective of which is the expression of an opinion on the Chicopee Housing Authority's compliance with the requirements listed in the preceding paragraph. Accordingly, we do not express such an opinion.

With respect to the items tested, the results of those procedures disclosed no material instances of noncompliance with the requirements listed in the first paragraph of this report. With respect to items not tested,

nothing came to our attention that caused us to believe that the Chicopee Housing Authority had not complied, in all material respects, with those requirements.

This report is intended for the information of management, the Commonwealth's Executive Office of Communities and Development, and the U.S. Department of Housing and Urban Development. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

December 17, 1993

A JOSEPH DeNUCCI

Auditor of the Commonwealth



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REPORT ON COMPLIANCE WITH SPECIFIC REQUIREMENTS APPLICABLE TO FEDERAL FINANCIAL ASSISTANCE PROGRAMS

Bruce E. Socha, Chairman Chicopee Housing Authority 128 Meetinghouse Road Chicopee, Massachusetts 01013-1896

In connection with our audit of the Chicopee Housing Authority's financial statements for the fiscal year ended June 30, 1993, we have audited the Authority's compliance with the requirements governing eligibility, special reporting, contract rents and utility allowances, annual adjustments of contract rents and utility allowances, initial and annual inspection of rental units, types of services, inclusion in construction contracts of a clause prohibiting the use of lead-based paint, procurement actions (i.e., compliance with Section 306 of the Annual Contributions Contract), competitive bidding for each construction and equipment contract over \$10,000, and claims for advances and reimbursements that are applicable to each of its federal financial assistance programs, which are identified in the accompanying Schedule of Federal Financial Assistance, for the fiscal year ended June 30, 1993. The management of the Chicopee Housing Authority is responsible for the Authority's compliance with those requirements. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit in accordance with generally accepted government auditing standards and Office of Management and Budget Circular A-128, "Audits

of State and Local Governments." Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the Chicopee Housing Authority complied, in all material respects, with the requirements governing eligibility, special reporting, contract rents and utility allowances, annual adjustments of contract rents and utility allowances, initial and annual inspection of rental units, types of services, inclusion in construction contracts of a clause prohibiting the use of lead-based paint, procurement actions (i.e., compliance with Section 306 of the Annual Contributions Contract), competitive bidding for each construction and equipment contract over \$10,000, and claims for advances and reimbursements that are applicable to each of its federal financial assistance programs for the fiscal year ended June 30, 1993.

December 17, 1993

A. JOSEPH DENUCCE Auditor of the Commonwealth

SUPPLEMENTARY INFORMATION

1. Audit Review

At the conclusion of our audit, we reviewed the results of our audit with James P. Lynch, Executive Director of the Chicopee Housing Authority.

2. State-Aided Housing Programs

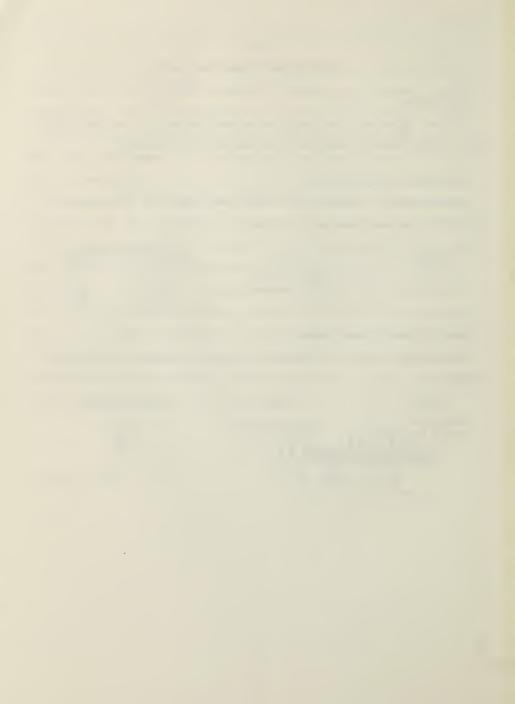
Tenant Occupancy: As of June 30, 1993, the status of the Authority's state-aided housing programs was as follows:

Type	Authorized	Occupied
Family Housing Elderly Housing	226 590	208 <u>562</u> 770
	Family Housing	Family Housing 226

3. Federally Aided Housing Programs

The Authority currently administers the following federally aided housing programs:

Program	Type	Number of Units
Section 8 Public Housing	Rental Assistance Family Housing	383 383
140110 110401116	ramily nousing	<u>776</u>



ORGANIZATION

June 30, 1993

The Chicopee Housing Authority is authorized by and operates under the provisions of Chapter 121B of the General Laws, as amended, which is known as the Housing and Urban Renewal Law. James P. Lynch is the Executive Director.

The Authority's office is located at 128 Meetinghouse Road, Chicopee. As of June 30, 1993, the Authority was organized as follows:

Members

	Hembers	
<u>Name</u>	<u>Title</u>	Term Expires
Bruce E. Socha 149 Labelle Circle Chicopee	Chairman	January 1997
Paul Genest, Sr. 149 Dale Street Chicopee	Vice-Chairman	January 1995
Adelle L. Love 45 Saratoga Avenue Chicopee	Treasurer	January 1994
Thomas F. Lyons 37 Helen Street Chicopee	Assistant Treasurer	March 1996
John F. Domingos 23 Northwood Street Chicopee	Member	January 1998

